# The Basic Health Program: Solving the Affordable Care Act's Affordability Problem?

Presentation to Women's Health Policy Forum
Wednesday, May 2, 2012
Kelsey McCowan Heilman, Staff Attorney
New Mexico Center on Law and Poverty
(505) 255-2840

kelsey@nmpovertylaw.org



### Health Reform's Promise for Women in New Mexico



- 2<sup>nd</sup> highest rate of uninsurance in nation
  - 1 in 4 New Mexicans is uninsured
- 4<sup>th</sup> highest rate of child uninsurance in nation
  - 1 in 6 kids in New Mexico is uninsured
- Health reform could take uninsurance rates from 25% to 5% through:
  - Medicaid expansion
  - Subsidized private insurance coverage

## But is the Affordable Care Act really affordable?

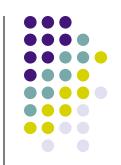


 How much you pay for health coverage under the ACA is all about:

Your household income and

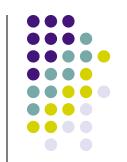
The Federal Poverty Level (FPL)

## Household Income & Federal Poverty Level (FPL)



Household Size	100% FPL	200% FPL	300% FPL	400% FPL
1	\$11,700	\$22,340	\$33,510	\$44,680
2	\$15,130	\$30,260	\$45,390	\$60,520
3	\$19,090	\$38,180	\$57,270	\$76,360
4	\$23,050	\$46,100	\$69,150	\$92,200

## Eligibility for Insurance Affordability Programs, 2014



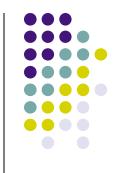
Household Size	<b>Medicaid</b> up to 138% FPL		Unsubsidized Exchange Coverage
		Subsidized	above 400% FPL
1	\$15,415	Exchange Coverage	\$44,680
2	\$20,879	between 138% and 400%	\$60,520
3	\$26,344	FPL	\$76,360
4	\$31,809		\$92,200

### A Typical New Mexico Family at 150% FPL



- A woman working full-time earns 79 cents for every dollar paid to her male counterparts
- 18.4% of women in New Mexico live below the poverty line (compared to 15.9% of men)
- The poverty rate for female-headed families with children is 44.2%
- Single mothers with children are three times as likely to live in poverty as are marriedcouple families

### Making Ends Meet at 150% FPL



- Family of 3 (mom with two kids) at \$13.77/hour makes \$2,387/month
- In Albuquerque, she has to pay:

\$262	Taxes
\$760	Rent/Utilities
\$465	Groceries
\$998	Childcare
\$339	Car + Gas/Maintenance
\$2,824	

source: New Mexico Voices for Children Basic Family Budget Calculator

More than \$400 in the red each month

#### The Cost of Health Coverage



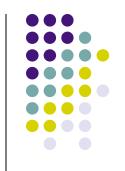
- Kids qualify for Medicaid
  - Children in NM up to 235% FPL can get Medicaid
- Mom gets subsidized coverage through Exchange:
  - \$92/month in premiums
  - Average of \$38/month in copays and deductibles
  - Actual cost-sharing could be much higher
  - Penalty: \$286 in 2014; \$716 in 2016
- How will she pay for health insurance?

# Basic Health Program: an Affordable Bridge between Medicaid and Private Insurance



- State option under ACA
- For adults not eligible for Medicaid up to 200% FPL
  - Not kids, seniors, undocumented immigrants
- Shares some features of private coverage but more affordable





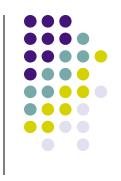
Medicaid	Exchange (Subsidized)	Exchange (Unsubsidized)
Up to 138% FPL	138-400% FPL	Above 400% FPL
Income below ~ \$26,000	Income \$26,000- \$77,000	Income above ~ \$77,000





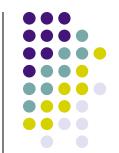
Medicaid	BHP	Exchange (Subsidized)	Exchange (Unsubsidized)
Up to 138% FPL	138-200 % FPL	200-400% FPL	Above 400% FPL
Income below ~ \$26,000	Income \$26,000- \$38,000	Income \$38,000- \$77,000	Income above ~ \$77,000

#### **BHP: How Does it Work?**



- State chooses to implement BHP
- Non-Medicaid eligible with incomes up to 200% FPL come out of Exchange
- State gets \$ those people would have gotten to subsidize Exchange coverage
  - Tax credits, subsidies
  - Estimated \$226 million in NM
- State then uses pool of \$ to award contracts
  - Must be as affordable and comprehensive as Exchange
  - Enrollees should have choice of plans

#### **BHP Advantages: Affordability**



### Monthly Costs with and without BHP: Family of 3 at 150% FPL

	Without BHP	With BHP	Savings
Premiums	\$92	\$8	\$84
Copays/ Deductibles	\$38	\$9	\$29

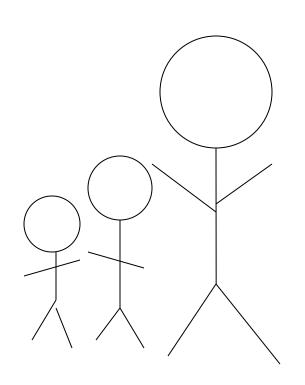
#### **BHP Advantages: Affordability**



- Single-parent family could save over \$1350 per year with BHP
- Other affordability concerns:
  - Lawfully present "5 year bar" immigrants
  - Native Americans

### **BHP Advantages: Continuity of Care**





Family of 3 at 100% FPL - \$9.18 per hour or about \$19,000 per year

After 2014, whole family is covered by Medicaid

### **BHP Advantages: Continuity of Care**



Without a







Mom moves to Exchange.

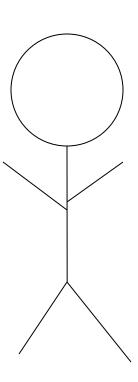
### **BHP Advantages: Continuity of Care**

With a BHP:

State can prioritize:

- Smooth transitions
- Alignment of provider networks





### **Basic Health Program New Mexico Questions**



- Premium and cost-sharing limitations
  - Prioritization of certain populations?
- Quality/accountability
- Impact on Exchange
- Provider reimbursement levels

### **Basic Health Program Remaining Questions**

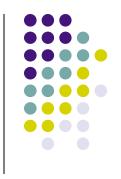


- Federal financing & reconciliation rules
- Adequacy of federal funding to cover costs
- Who pays administrative costs?

LFC is studying BHP and will produce a report SM 54 (M. Sanchez) and HM 38 (Chasey)

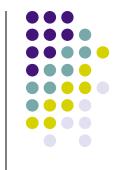
Supreme Court's decision

#### **Alternatives to the BHP**



- Premium assistance program
  - Redirected indigent care funds
  - State funding (savings from SCI looks like about \$15 million each year)
- State could offer its own plan on Exchange
- Creative approaches after 2017





Nearly half of New Mexicans live below 200% FPL. About 60,000 eligible for BHP.

- Acknowledge the affordability problem
- Pay attention to state implementation decisions
- Hold policymakers accountable to addressing affordability problem

### Questions?



Kelsey McCowan Heilman Staff Attorney New Mexico Center on Law and Poverty (505) 255-2840

kelsey@nmpovertylaw.org